PREPARED BY: DATE PREPARED: PHONE: Kathy Tenopir January 17, 2014 471-0058

LB 740

Revision: 00

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)							
	FY 2014-15 FY 2015-16						
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS							
CASH FUNDS		(\$1,000,000)		(\$1,000,000)			
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS		(\$1,000,000)		(\$1,000,000)			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB740 would make veterans who have been off active duty for 2 years or less, their spouses, and their dependents eligible for resident tuition rates at public colleges and universities in Nebraska. The veteran shall be considered a resident if he or she is registered to vote in Nebraska and demonstrates an intent to be a resident.

The impact is estimated as follows:

Public College or University	Estimated Fiscal Impact
Nebraska Community Association	Minimal impact
Metropolitan Community College	No fiscal impact
Coordinating Commission for Postsecondary Education	No fiscal impact
Nebraska State College System	Minimal impact
University of Nebraska	\$1,000,000 loss of tuition revenue*

^{*}Based on non-resident veteran participation in the Post-9/11 GI Bill, the Yellow Ribbon Program and the UNO Metropolitan Advantage Program.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES				
LB: 740 AM: AGENCY/POLT. SUB: Nebraska Community College Association				
REVIEWED BY: Cindy Miserez DATE: 01/16/2014 PHONE: 402-471-4174				
COMMENTS: The analysis of the Nebraska Community College Association of LB740 appears to be reasonable.				

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 740 AM: AGENCY/POLT. SUB: Metropolitan Community College					
REVIEWED BY: Cindy Miserez DATE: 01/16/2014 PHONE: 402-471-4174					
COMMENTS: I concur with the Metropolitan Community College's statement of no fiscal impact for LB 740.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES				
LB: 740 AM: AGENCY/POLT. SUB: Nebraska State College System				
REVIEWED BY: Cindy Miserez DATE: 01/10/2014 PHONE: 402-471-4174				
COMMENTS: I concur with the Nebraska State College System's statement of minimal fiscal impact.				

LB ⁽¹⁾ 740			FISCAL NOTE
State Agency OR Political Subdivision Name: (2)	Metropolitan Com	munity College	
Prepared by: (3) David Koebel	Date Prepared: (4) 1	/13/2014 Phone:	(5) 402-457-2391
ESTIMATE PROVIDE	ED BY STATE AGENCY	OR POLITICAL SUBDIVI	SION
<u>FY 20</u> <u>EXPENDITURES</u>	014-15 <u>REVENUE</u>	<u>FY 20</u> <u>EXPENDITURES</u>	<u>15-16</u> <u>REVENUE</u>
GENERAL FUNDS			
CASH FUNDS			
FEDERAL FUNDS			
OTHER FUNDS			
TOTAL FUNDS 0	0	0	0
Explanation of Estimate:			
No Fiscal Impact			
DDE 4 VIV	OWN BY MA IOD ODIEC	TE OF EVDENDITUDE	
Personal Services:	OWN BY MAJOR OBJEC	15 OF EXPENDITURE	
	MBER OF POSITIONS	2014-15 EXPENDITURES	2015-16 <u>EXPENDITURES</u>
TOSITION TITLE	<u>15-16</u>	<u>EAFENDITURES</u>	<u>EAF ENDITURES</u>
Benefits			
Operating			
Travel			
Capital outlay			
Aid			
Capital improvements			
TOTAL			

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LB ⁽¹⁾ 740					NOTE
State Agency OR Po	litical Subdivision Name: (2)	University of Ne	braska		
Prepared by: (3)	Michael Justus	Date Prepared: (4)	January 16, 2014	Phone: (5)	402-472-2191
	ESTIMATE PROVIDE	ED BY STATE AGEN	NCY OR POLITICAL	_SUBDIVIS	ION
	<u>FY 201</u> <u>EXPENDITURES</u>	14-15 REVENUE	<u>EXPENDITU</u>	<u>FY 2015-</u> <u>RES</u>	-16 <u>REVENUE</u>
GENERAL FUND CASH FUNDS	s	\$(1,000,000)			\$(1,000,000)
FEDERAL FUNDS OTHER FUNDS	S				
TOTAL FUNDS		\$(1,000,000)			\$(1,000,000)

Explanation of Estimate:

LB 740 would make veterans who have been off active duty for two years or less, their spouses, and their dependents eligible for resident tuition rates if the veteran is registered to vote in Nebraska and demonstrates an intent to be a resident of Nebraska.

The University cannot accurately predict how many veterans, spouses or dependents would take advantage of the residency opportunity provided in LB 740. To determine an approximation of the potential fiscal impact, we examined the number of nonresident students enrolled at the University who received Post-9/11 GI Bill benefits.

In July of 2008, the Post-9/11 GI Bill was signed into law, creating a robust education benefits program rivaling the WWII-era GI Bill of Rights. The Post 9/11 GI Bill provides education benefits for service members who have served on active duty for 90 or more days since Sept. 10, 2001. It provides payment of resident tuition and fees at public institutions (tuition and fees are capped for those attending private institutions), a monthly housing allowance, and an annual stipend for books and supplies.

The Post-9/11 GI Bill does not cover the difference between resident and non-resident tuition at public institutions. The Yellow Ribbon GI Education Enhancement program (Yellow Ribbon program) is a provision of the Post-9/11 GI Bill that is available to potentially help reimburse military students for the more expensive non-resident tuition rates (or tuition above the cap at private institutions). The Yellow Ribbon program is a voluntary program that allows schools and the Veterans Administration to split some or all of the out-of-state tuition differential. Schools volunteering to participate in the Yellow Ribbon program can elect to award full or limited aid. Only veterans entitled to the maximum benefit rate (based on service requirements) or their designated transferees may receive the funding. Active duty service members and their spouses are not eligible for the program. The University of Nebraska has been a Yellow Ribbon Participant since June 2009, with NU and the VA splitting the nonresident tuition differential 50/50.

In the Fall of 2012, the University had nearly 180 nonresident students (from 34 different states) who qualified for Post 9/11 benefits enrolled on our campuses. Most of these students are enrolled at UNL and UNO. About 75% of the students were either Yellow Ribbon participants (NU and the VA split 50/50 the nonresident tuition differential) or qualified for the UNO Metropolitan Advantage Program (students from select lowa counties can qualify for tuition at 150% of resident rates).

If we assume this entire cohort of Post 9/11 students would qualify for resident tuition rates as proposed by LB 740, the fiscal impact to the University would be approximately \$1 million:

Lost Income From:

Totals	\$ (1,000,000)
UNO MAP students paying 150% of resident rate	(100,000)
Full paying nonresidents	(400,000)
Yellow Ribbon funding (Federal VA funds)	\$ (500,000)

Again, this estimate is based on the Fall 2012 cohort of Post 9-11 enrolled nonresident students. The fiscal impact of LB 740 will ultimately be influenced by the following unknown variables which are not reflected in any of the numbers provided above:

- 1. The number of nonresidents students who actually fulfill LB 740's requirements that they be registered to vote in Nebraska and demonstrate an intent to be a resident of Nebraska.
- 2. The additional number of spouses, dependents, and other veterans who would enroll and take advantage of the program.
- 3. Additional expenditures that result from potential enrollment growth (increased faculty capacity, student services, etc).

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE						
Personal Services:						
	NUMBER O	F POSITIONS	2014-15	2015-16		
POSITION TITLE	<u>14-15</u>	<u>15-16</u>	EXPENDITURES	EXPENDITURES		
Benefits						
Operating						
Travel						
Capital outlay						
Aid						
Capital improvements				<u></u>		
TOTAL						

$LB^{(1)}$	740	FISCAL	NOTE
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State Agency OR Political Subdivision Name: (2)		Nebraska Community College Association					
Prepared by: (3) Dennis Baack		Date Prepared:	01/15/2014	Phone: (5)	402-471-4685		
	ESTIMATE PROVID	ED BY STATE AGE	NCY OR POLITICA	L SUBDIVIS	ION		
	FY 2	013-14		FY 201	4-15		
	EXPENDITURES	REVENUE	<u>EXPENDIT</u>		REVENUE		
GENERAL FUN	DS		<u> </u>				
CASH FUNDS			<u> </u>				
FEDERAL FUNI	DS						
OTHER FUNDS							
TOTAL FUNDS							

Return by date specified or 72 hours prior to public hearing, whichever is earlier. Explanation of Estimate:

The fiscal impact would be minimal if considering the number of out-of-state veterans currently enrolled in the five Association member community college areas. At this time, the loss of revenue would be about \$40,000. If more out-of-state veterans or dependents would come to Nebraska and enroll at a member community college area, there would be some increase in revenue for new students.

	MAJOR OBJECT	TS OF EXPEND	ITURE	
Personal Services:				
	NUMBER OF	POSITIONS	2013-14	2014-15
POSITION TITLE	<u>13-14</u>	<u>14-15</u>	EXPENDITURES	EXPENDITURES
	<u> </u>			
Benefits				
				
Operating				
Travel				
Capital outlay				
Aid	• • • • • • • • • • • • • • • • • • • •			
Capital improvements				
TOTAL				
			 -	

LB ⁽¹⁾ 740						FISCAL NOTE
State Agency OR Political	Coordinating Commission for Postsecondary Education					
Prepared by: (3) Gary	Date F	Prepared: (4)	1/13/2014	Phone: (5)	471-0020	
	ESTIMATE PROVID	ED BY ST	ATE AGENCY	OR POLITICA	AL SUBDIVISI	ON
	FV a	2014-1 <u>5</u>		FY 2015-16		
	EXPENDITURES		<u>EVENUE</u>	<u>EXPENDI</u>		REVENUE
GENERAL FUNDS						
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS						
Explanation of Estimate	::					
No Fiscal Impact.						
	RREAKD	OWN RY	MA IOR ORIE	CTS OF EXPEN	MITHE	
Personal Services:				CIS OF EXIE	NDIT ORE	
POSITION TITLE		JMBER OF <u>14-15</u>	POSITIONS 15-16	5 2014- EXPENDIT		2015-16 EXPENDITURES
Benefits						
Operating						
Travel						
Capital outlay						
Aid						
Capital improvements						
TOTAL						

LB (1)	740				FISCAL NOTE			
State Agency OR Political Subdivision Name: (2)			Nebraska Stat	Nebraska State College System				
Prepare	ed by: (3)	Carolyn Murphy	Date Prepared: (4	01/10/2014	Phone: (5) 402-471-2505			
		ESTIMATE PROVII	DED BY STATE AGEN	NCY OR POLITICAL SU	JBDIVISION			
		FY	2014-1 5		FY 2015-16			
		EXPENDITURES	REVENUE	EXPENDITUR	RES REVENUE			
GENEI	RAL FUN	DS			<u> </u>			
CASH I	FUNDS							
FEDER	AL FUN	DS			_			
OTHE	R FUNDS				<u> </u>			
	L FUNDS		Minimal		Minimal			
Explana	ation of E	stimate:						
depen	dents. M		e already provided th	e equivalent of in-stat	ans and their spouse and/or e rates at the State Colleges			
D	al Service		DOWN BY MAJOR OI	BJECTS OF EXPENDIT	<u>'URE</u>			
rerson			UMBER OF POSITIO 14-15 15-16	NS 2014-15 EXPENDITUE	2015-16 RES EXPENDITURES			
Benefit	s							
Operat	ing				<u> </u>			
Travel.					<u> </u>			
Capital	outlay				<u> </u>			
Aid					<u> </u>			
Capital	improver	nents						
ТО	TAL							